Crookston, Minnesota

Financial Statements and Supplementary Information Year Ended December 31, 2014

Financial Statements and Supplementary Information Year Ended December 31, 2014

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### **Independent Auditor's Report**

Board of Directors Tri-Valley Opportunity Council, Inc. Crookston, Minnesota

### **Report on the Financial Statements**

We have audited the accompanying financial statements of Tri-Valley Opportunity Council, Inc. (a nonprofit organization), which comprise the statement of financial position as of December 31, 2014, and the related statements of activities and cash flows for the year then ended and the related notes to the financial statements.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditor's Responsibility**

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of Tri-Valley Opportunity Council, Inc. as of December 31, 2014, and the changes in its net assets and its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States.

### **Other Matters**

### Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the financial statements as a whole. The accompanying schedule of expenditures of federal awards, Schedule A, as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations* and the schedule of program activity, Schedule B, are presented for purposes of additional analysis and are not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States. In our opinion, the information is fairly stated, in all material respects, in relation to the financial statements as a whole.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated April 15, 2015, on our consideration of Tri-Valley Opportunity Council, Inc.'s internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* considering Tri-Valley Opportunity Council, Inc.'s internal control over financial reporting and compliance.

Wipfli LLP

April 15, 2015

Madison, Wisconsin

Statement of Financial Position December 31, 2014

Assets	
Current assets:	
Cash	\$ 750,927
Grants receivable	1,090,669
Accounts receivable	173,409
Revolving loans receivable, current portion	40,030
Homes held for sale	212,000
Prepaid expenses	199,612
Total current assets	2,466,647
Other assets:	
Long-term revolving loans receivable	298,498
Accounts receivable - Related party, net	20,553
Investment in and advances to partnerships	143,122
Total other assets	462,173
Property and equipment, net	5,243,574
TOTAL ASSETS	\$ 8,172,394
Liabilities and Net Assets	
Current liabilities:	
Current maturities of notes payable	\$ 65,127
Current maturities of capital lease	28,111
Current maturities of forgivable notes payable	105,000
Accounts payable	290,076
Accrued payroll and related expenses	710,632
Grant funds received in advance	231,219
Total current liabilities	1,430,165
Long-term liabilities:	
Notes payable	637,916
Capital lease	2,444
Forgivable notes payable	70,000
Total long-term liabilities	710,360
Total liabilities	2,140,525
Net assets:	
Unrestricted net assets	1,047,348
Unrestricted net assets - Grant-funded fixed assets	4,228,223
Total unrestricted net assets	5,275,571
Temporarily restricted net assets	756,298
Total net assets	6,031,869
TOTAL LIABILITIES AND NET ASSETS	\$ 8,172,394

Statement of Activities Year Ended December 31, 2014

	Temporarily					
	Unrestricted Restricted			Total		
Revenue:						
Grant revenue	\$	16,831,052	\$	0	\$	16,831,052
Program contributions		1,641,142	·	320,680	·	1,961,822
Interest income		5,216		0		5,216
In-kind contributions		1,945,533		0		1,945,533
Other income		306,313		0		306,313
Net assets released from restriction through		,				,
satisfaction of program restrictions		0		0		0
Total revenue		20,729,256		320,680		21,049,936
Operating expenses:						
Salaries and wages		9,455,286		0		9,455,286
Fringe benefits		2,629,810		0		2,629,810
Consultants/contracted labor		1,402,417		0		1,402,417
Travel/transportation		1,004,138		0		1,004,138
Occupancy		732,260		0		732,260
Supplies		1,151,993		0		1,151,993
Equipment maintenance		756,941		0		756,941
Communications		173,253		0		173,253
Beneficiary assistance		684,787		0		684,787
Depreciation		782,657		0		782,657
Other		467,987		0		467,987
In-kind expenses		1,945,533		0		1,945,533
Total operating expenses		21,187,062		0		21,187,062
Change in net assets	(	457,806)		320,680	(	137,126)
Net assets - Beginning of year		5,733,377		435,618		6,168,995
Net assets - End of year	\$	5,275,571	\$	756,298	\$	6,031,869

# Statement of Cash Flows Year Ended December 31, 2014

Increase (decrease) in cash:		
Cash flows from operating activities:		
Change in net assets	(\$	137,126)
Adjustments to reconcile change in net assets		
to net cash provided by operating activities:		
Depreciation		782,657
Gain on foreclosure	(	22,155)
Debt forgiveness	(	5,000)
Net mortgage discount amortization	`	6,353
Loss on disposal of asset		5,146
Changes in operating assets and liabilities:		
Grants receivable	(	314,646)
Accounts receivable		17,372
Accounts receivable, related party		5,000
Prepaid expenses	(	2,551)
Inventory		57,374
Accounts payable		81,475
Accrued payroll and related expenses		222,650
Grant funds received in advance		38,291
Net cash provided by operating activities		734,840
Cash flows from investing activities:		
Purchase of property and equipment	(	332,778)
Repayments received on revolving loans	•	40,030
Net cash used in investing activities	(	333,748)
Cash flows from financing activities		
Payment on capital lease obligations	(	25,985)
Payments on notes payable	(	62,471)
Net cash used in financing activities	(	88,456)
	<b>,</b>	
Change in cash		312,636
Cash - Beginning of year		438,291
Cash - End of year	\$	750,927
Supplemental schedule of operating activities:		
Interest paid and expensed	\$	33,798
Supplemental schedule of noncash investing and financing activities:		
Homes repossessed under land contract sale	\$	37,845
Home sold under land contract		41,000
Purchase of property with debt		17,000
• • •		-

Notes to Financial Statements

### Note 1 Summary of Significant Accounting Policies

### **Nature of Operations**

Established in 1965, the mission of Tri-Valley Opportunity Council, Inc. (TVOC or the "Organization") is to provide opportunities to improve the quality of life for people and communities. TVOC is a multi-faceted organization that strives to reduce poverty in the states of Minnesota and North Dakota, with its primary service area being the Minnesota counties of West Polk, West Marshall, and Norman. A major focus of the Organization is to provide a seamless system of support by integrating services, reducing redundancies, and maximizing opportunities for clients and communities.

The Organization is primarily supported through federal and state government grants, with approximately 57% of the Organization's grant revenue being earned from the Department of Health and Human Services' Head Start program.

TVOC is led by an effective management team which is supported by a dedicated board of directors. TVOC has created strong program delivery systems. The programs available to clients focus on the areas of Community Services, Head Start/Child and Family Programs, Housing, and Senior Services. Additional agency resources include training, technical assistance, outcomes development, grant writing, capacity-building, and long-range strategic planning. These combined programs and resources make TVOC an integral partner in each community.

### **Basis of Presentation**

All financial statements are prepared using the accrual basis of accounting in accordance with accounting principles generally accepted in the United States.

#### **Classification of Net Assets**

Net assets and revenue, expenses, gains, and losses are classified based on the existence or absence of donor-imposed restrictions. Accordingly, net assets of TVOC and changes therein are classified and reported as follows:

Unrestricted Net Assets - Net assets that are not subject to donor-imposed stipulations or where donor-imposed stipulations are met in the year of the contribution.

Temporarily Restricted Net Assets - Net assets subject to donor-imposed stipulations that may or may not be met, either by actions of TVOC and/or the passage of time. When a restriction expires, temporarily restricted net assets are transferred to unrestricted net assets and reported in the statement of activities as net assets released from restrictions.

Permanently Restricted Net Assets - Net assets subject to donor-imposed stipulations that they be maintained permanently by TVOC. Generally, the donors of these assets permit TVOC to

Notes to Financial Statements

## Note 1 Summary of Significant Accounting Policies (Continued)

### Classification of Net Assets (Continued)

use all or part of the income earned on any related investments for general or specific purposes. Currently, TVOC does not have any permanently restricted net assets.

#### **Use of Estimates**

The preparation of financial statements in accordance with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

### **Accounts Receivable**

Accounts receivable consist primarily of amounts billed for the Transportation and Rural Transit programs. Receivables are reviewed for collectability by management and an allowance for doubtful accounts is recorded as needed based on collection history and customer attributes. TVOC considers these receivables to be collectible and; therefore, no allowance for uncollectible amounts has been recorded.

### **Homes Held for Sale**

Homes held for sale are valued at the lower of cost or market. The balance consists of the costs associated with the purchase of land and construction costs incurred.

### **Revolving Loans Receivable**

TVOC operates a revolving loan program funded by Minnesota Housing and Finance Authority (MHFA). The Organization received funds from MHFA to construct or renovate homes and then sell those homes under land contacts to eligible individuals in previous years. There is no new funding under this program. Any funds repaid must be used to construct homes, provide renovation loans to existing individuals under the program, or cover a percentage of administrative costs. Loans receivable are stated at the amount of unpaid principal discounted at the prevailing market rate at the inception of the mortgage. The loans are non-interest-bearing. There is no allowance provided on these loans as the Organization holds the home as collateral and can cancel the land contract if the individual is delinquent. TVOC classifies a receivable as delinquent if the individual is two or more months in arrears, has abandoned the home, or if the home is at risk of incurring damage.

Management has the intent and ability to hold all loans for the foreseeable future or until maturity or pay-off generally and has reported the loans at their outstanding unpaid principal balances. Loan origination fees, net of certain direct origination costs are recognized as income or expense when received or incurred since capitalization of these fees or costs would not have a significant impact on the consolidated financial statements.

Delinquent payments are treated on a case-by-case basis but, generally, if a homeowner is late more than 30 days with a payment and no forbearance has been granted, verbal contact is made with the homeowner. A letter follows up the verbal contact confirming the conversation.

Notes to Financial Statements

## Note 1 Summary of Significant Accounting Policies (Continued)

### Revolving Loans Receivable (Continued)

If the terms outlined during the verbal contact are not met and/or the homeowner becomes 60 days late, cancellation proceedings are started. All cancellations are handled by Tri-Valley's attorney in accordance with the laws of the State of Minnesota.

### Allowance for Loan Losses – Revolving Loans Receivable

Tri-Valley does not maintain an allowance for the loan loss account for the revolving loans receivable due to the fact that in the event of non-payment by a homeowner, Tri-Valley will start eviction proceedings and take back possession of the home. The home is then put back on the market to be contracted to another qualifying individual or family.

## **Investment in Partnerships**

Investment in partnerships in which TVOC exercises significant influence over their reporting and financial activities of the partnership are accounted for using the equity method which records the investment at cost and it is adjusted for TVOC's proportionate share of their undistributed share of their earnings or losses.

### **Property and Equipment**

Property and equipment are valued at cost. The Organization considers property and equipment to be items with a cost of \$5,000 or more and a useful life of over one year. Depreciation is computed over the estimated useful lives of the assets using the straight-line method.

Property and equipment purchased with grant funds is owned by TVOC while used in the program for which it was purchased or in other future authorized programs. However, the various funding sources have a reversionary interest in the property and equipment purchased with grant funds. Its disposition, as well as the ownership of any proceeds therefrom, is subject to funding source regulations. The net book value of grant-funded equipment is \$4,228,223 at December 31, 2014.

### **Revenue Recognition**

Contributions are recognized when the donor makes a promise to give to TVOC that is, in substance, unconditional. Contributions received are recorded as unrestricted, temporarily restricted, or permanently restricted support, depending on the existence and nature of any donor restrictions.

Contributions that are restricted by the donor are reported as increases in unrestricted net assets if the restrictions expire in the fiscal year in which the contributions are recognized. All other

Notes to Financial Statements

## Note 1 Summary of Significant Accounting Policies (Continued)

### Revenue Recognition (Continued)

donor-restricted contributions are reported as increases in temporarily or permanently restricted net assets depending on the nature of the restrictions. When a restriction expires, temporarily restricted net assets are reclassified as unrestricted net assets and reported in the statement of activities as contributions released from restrictions.

Conditional promises to give are recognized only when the conditions on which they depend are substantially met and the promises become unconditional. Grants are either recorded as contributions or exchange transactions based on criteria contained in the grant award.

#### A. Grant Awards That Are Contributions

Grants that qualify as contributions are recorded as invoiced to the funding sources. Revenue is recognized in the accounting period when the related expenses are incurred. Amounts received in excess of expenses are reflected as grant funds received in advance.

### **B.** Grant Awards That Are Exchange Transactions

Exchange transactions reimburse based on a predetermined rate for services performed. The revenue is recognized in the period the service is performed. Amounts received in excess of those earned are reflected as deferred revenue.

#### **Income Taxes**

TVOC is exempt from income taxes under Section 501(c) (3) of the Internal Revenue Code. It is also exempt from Minnesota franchise or income tax.

TVOC is required to assess whether it is more likely than not that a tax position will be sustained upon examination on the technical merits of the position assuming the taxing authority has full knowledge of all information. If the tax position does not meet the more likely than not recognition threshold, the benefit of that position is not recognized in the financial statements. TVOC has determined there are no amounts to record as assets or liabilities related to uncertain tax positions. Federal returns for the fiscal years ended December 31, 2011, and thereafter remain subject to examination by the Internal Revenue Service.

#### **In-Kind Contributions**

TVOC records in-kind contributions at fair market value for space, supplies, and professional services in the statement of activities in accordance with generally accepted accounting standards, which require that only contributions of services received which create or enhance a nonfinancial asset or require specialized skill by the individual possessing those skills and would typically need to be purchased if not provided by donation be recorded. TVOC received contributions of nonprofessional volunteers during the year with a value of approximately \$373,000 which are not recorded in the statement of activities. In-kind is primarily related to the Head Start program.

Notes to Financial Statements

### Note 1 Summary of Significant Accounting Policies (Continued)

#### **Cost Allocation**

Joint costs are allocated to benefiting programs using various allocation methods depending on the type of joint cost being allocated. Joint costs are those costs incurred for the common benefit of all organization programs that cannot be readily identified with a final cost objective.

#### **Subsequent Events**

Subsequent events have been evaluated through April 15, 2015, which is the date the financial statements were available to be issued.

### Note 2 Grants Receivable

This balance at December 31, 2014, consists of amounts due from funding sources as follows:

Direct federal programs	\$ 189,681
State and other programs	900,988
Total	\$ 1 090 669

### Note 3 Investment in and Advances to Partnerships

TVOC has investments in two limited partnerships, Crookston Townhomes Limited Partnership and Fisher Townhomes Limited Partnership. TVOC is the .01% general partner in both partnerships. These partnerships are accounted for under the equity method. The investment in these partnerships is \$43,122 at December 31, 2014. In addition, TVOC has a 0% note receivable of \$100,000 with Crookston Townhomes Limited Partnership. The note receivable is due at maturity, which is January 2029. The total investment in the advances to partnerships at December 31, 2014 was \$143,122.

### Note 4 Property and Equipment

The balance at December 31, 2014, consists of the following:

Land	\$ 251,470
Building and improvements	8,212,913
Furniture and equipment	4,174,477
Subtotal	12,638,860
Accumulated depreciation	( 7,395,286)
Property and equipment, net	\$ 5,243,574

Notes to Financial Statements

## Note 5 Revolving Loans Receivable

TVOC operates a housing revolving loan fund that provides assistance to eligible participants in the form of non-interest-bearing loans which are secured by various property owned by the recipients. Principal payments are based on the participants' ability to pay and repayment terms are adjusted annually. As loan funds are repaid, they are available to be re-loaned to eligible participants and to cover a fixed percentage of administrative and program costs.

The loans are due and payable on the occurrence of various events, including sale, transfer, or reassignment of the property, death of the homeowner, the homeowner no longer occupying the property, or the passage of time.

The loans were discounted to their net present value using a discount rate of 6%. The loans receivable are as follows:

Loans receivable	\$	802,309
Discount on loans receivable	(	463,781)
Loans receivable, net		338,528
Current portion	(	40,030)
•		
Net long-term loans receivable	\$	298,498

The unamortized discount is the difference between the face amount of the land contract and its present value discounted at a compound interest rate. This discount is then amortized over the life of the land contract.

# Note 6 Accounts Receivable - Related Party

TVOC earned development fees in prior years in relation to the two partnerships in which they are the general partner (see Note 3). As of December 31, 2014, development fees receivable are \$0. This amount reflects a receivable of \$95,007 which been reduced by an allowance for uncollectible amounts of \$95,007 based on management's assessment of the potential for repayments. In addition, TVOC has paid certain costs of the partnership, for which they will be reimbursed. The receivable in relation to these costs at December 31, 2014, was \$20,553 which management has determined to be fully collectible.

# Note 7 Notes Payable

The notes payable at December 31, 2014, consist of the following:

Note payable to Bremer Bank, National Association, collateralized by real estate, payable in monthly installments of \$2,660, including interest at 4.5%, due December 2022.

\$ 213,548

Note payable to Bremer Bank, National Association, collateralized by land and building, payable in monthly installments of \$825 including interest at 4.5%, due June 2025.

81,243

Notes to Financial Statements

### Note 7 Notes Payable (Continued)

Note payable to Bremer Bank, National Association, collateralized by land and building, payable in monthly installments of \$2,811 including interest at 5%, due September 2023. This loan contains a prepayment penalty for the first 5 years of the loan. The penalty is 5% of the outstanding balance in the first 12 months and the penalty is reduced by 1% each year thereafter until the end of year 5 at which time there is no prepayment penalty.

237,943

Note payable to Farmers Home Administration, Department of Agriculture, collateralized with property, with interest at 1%, with monthly payments of \$620, due 2032.

114,725

Note payable to Bremer Bank, National Association, collateralized by land and building, with interest at 5%, payable in monthly installments of \$523, due November 2023.

41,984

Note Payable to Clearwater County DHS, Mahnomen MN, collateralized by equipment, payable in yearly installments of \$3,400 including interest at 0%, due January 1, 2018.

13,600

Subtotal		703,043
Current maturities of notes payable	(	65,127)

\$ 637,916

Future debt maturities as of December 31, 2014, are as follows:

2015	\$ 65,127
2016	67,843
2017	70,828
2018	73,890
2019	73,697
Thereafter	351,658

Total \$ 703,043

### Note 8 Forgivable Notes Payable

Notes payable - Long-term

The forgivable notes payable at December 31, 2014, consist of the following:

A 30-year forgivable note payable from MHFA for the construction of a housing project in 1999, collateralized by the housing project. The loan requires compliance with provisions of the loan agreement for a 30-year period. The loan is forgiven at a rate of 5% annually beginning in the eleventh year of the note.

\$ 75,000

Notes to Financial Statements

### Note 8 Forgivable Notes Payable (Continued)

A 15-year forgivable note payable to First American Bank, N.A. under	
the Affordable Housing Program, forgiven at the end of 15 years with	
interest at 0%. Maturity is May 2015.	100,000
•	
Subtotal	175,000
Current portion of forgivable notes payable (	105,000)
Forgivable notes payable, long-term \$	70,000
Future forgiveness of notes payable are as follows:	
2015	105,000
2016	5,000
2017	5,000
2018	5,000
2019	5,000
Thereafter	50,000
Total \$	175,000

# Note 9 Capital Lease

TVOC leases equipment under a capital lease expiring January 2016 with a cost of \$160,452. The asset and liability under the capital lease is recorded at the fair value of the assets. The equipment is amortized over the lease term. Amortization is \$5,352 for the year ended December 31, 2014, and is included in depreciation expense. Accumulated amortization as of December 31, 2014, is \$31,671 and is included in accumulated depreciation. The interest rate on the capital lease is 7.89%.

Minimum future lease payments are as follows:

2015 2016	\$	29,520 2,460
Subtotal		31,980
Less interest	(	1,425)
Obligation under capital lease Current portion of capital lease	(	30,555 28,111)
Capital lease - Long term	\$	2,444

Notes to Financial Statements

## Note 10 Operating Leases

TVOC leases various spaces under operating leases. All lease agreements include provisions for termination should government funding become unavailable. Lease expense for the year ended December 31, 2014, was \$376,479.

Minimum future rental payments under the operating leases are as follows:

2015	\$ 333,299
2016	204,511
2017	194,236
2018	194,236
2019	118,968
Thereafter	23,203

<u>Total</u> \$ 1,068,453

### Note 11 Temporarily Restricted Net Assets

Temporarily restricted net assets consist of revolving loan funds and program contributions at December 31, 2014, as follows:

Transportation	\$ 309,048
Reach out for warmth	10,508
Revolving loan funds	 436,742
Temporarily restricted net assets	\$ 756,298

The revolving loan funds are to be used for housing loans to eligible participants and to cover administrative costs of operating the program. Reach out for warmth funds are to be used to cover energy payments for participants. Transportation is restricted to the be used to cover costs associated with the transportation program.

#### Note 12 Retirement Plan

TVOC has a 401(k) plan for eligible employees. TVOC contributes one dollar for every dollar each employee contributes, up to a maximum organization contribution of 5% of the annual gross wages of the employee. The employees are vested upon contribution to the plan. The employer's contribution to the plan for the year ended December 31, 2014, was \$186,761.

#### Note 13 Concentration of Credit Risk

TVOC maintains cash accounts at one bank. Accounts at this institution are insured by the Federal Deposit Insurance Corporation (FDIC) up to \$250,000. At certain times during the year cash balances may be in excess of FDIC coverage. TVOC has not experienced any losses in such accounts, and believes it is not exposed to any significant credit risk on cash.

Notes to Financial Statements

### Note 14 Functional Classification of Operating Expenses

The following program and supporting services are reflected in the statement of activities for the year ended December 31, 2014:

<b>T</b>	
Program	activity:

Total operating expenses

Child education	\$14,399,708
Family and community services	1,310,998
Energy assistance and weatherization	263,350
Senior services	455,940
Transportation	2,516,997
Housing and housing rehabilitation	222,187
Homeless/shelter programs	214,692
Food programs	550,841
Corporate activities	336,644
Total program activities	20,271,357
Management and general expenses	871,226
Fund-raising	44,479

# Note 15 Grant Awards

At December 31, 2014, TVOC has received commitments for future funding under various grant awards of approximately \$5,740,000. These commitments are not recognized in the accompanying financial statements as receivables and revenue as they are conditional awards.

### Note 16 Line of Credit

TVOC has a \$300,000 line of credit which had no outstanding balance at December 31, 2014, with a maturity date of August 2015. Bank advances on the credit line are payable on demand with an interest rate of prime plus 1% with a minimum interest rate of 4.0%. The interest rate is 4.25% at December 31, 2014. The credit line is secured by all business assets, excluding property with a reversionary interest, of TVOC.

### Note 17 Program Operations

TVOC has a grant with the State of Minnesota Department of Commerce for outreach, intake, eligibility, and certification of LIHEAP-eligible participants. Client benefits for LIHEAP-eligible participants are subsequently paid directly by the state of Minnesota. Client benefits in the amount of \$1,624,021 paid by the state are not included in the statement of activities as they were not part of the grant award.

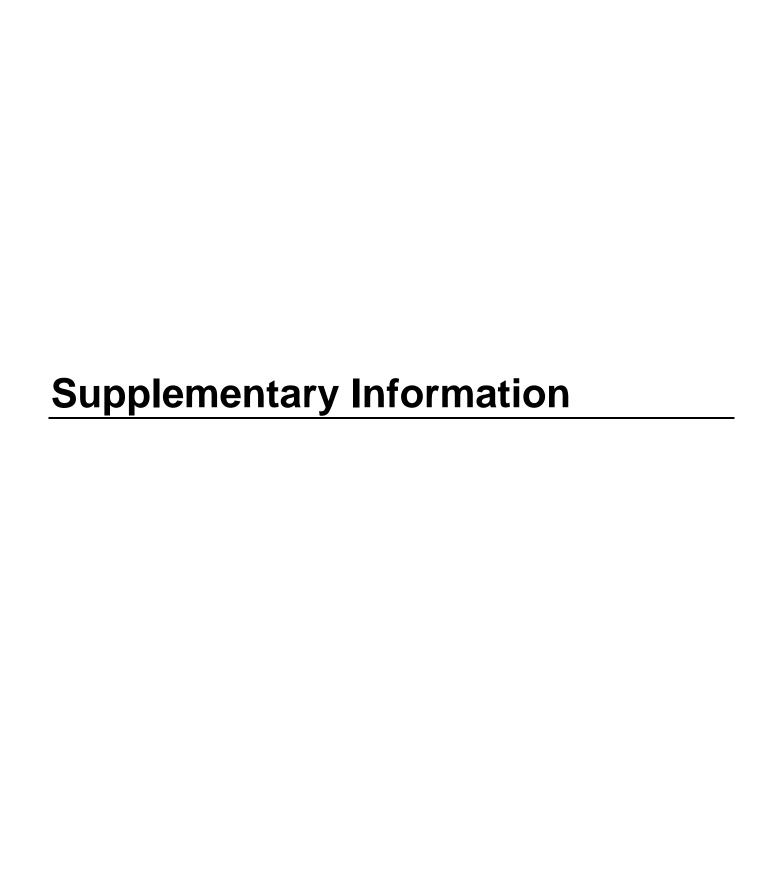
\$21,187,062

Notes to Financial Statements

## Note 18 Contingency

TVOC renovated a property with the use of \$500,000 of grant funds from the State of Minnesota Department of Children, Families, and Learning. The grant funds would be payable to the State of Minnesota Department of Children, Families, and Learning if the property were sold or converted to a use other than stipulated in the loan restriction. The total contingency is based on the proceeds received from the sale. The agreement stipulates that TVOC would have to repay the entire grant amount plus a portion of the remaining proceeds if it exceeds the original grant. However, if sales proceeds are less than \$500,000, the lesser amount is due. TVOC has no intentions of selling or converting the property; therefore, no liability has been recorded.

TVOC renovated a property with the use of \$440,000 of grant funds from the State of Minnesota Department of Transportation. The grant funds would be payable to the State of Minnesota Department of Transportation if the property were sold or converted to a use other than stipulated in the loan restriction. The total contingency is based on the proceeds received from the sale. The agreement stipulates that TVOC would have to repay the entire grant amount plus a portion of the remaining proceeds if it exceeds the original grant. However, if sales proceeds are less than \$440,000 the lesser amount is due. TVOC has no intentions of selling or converting the property; therefore, no liability has been recorded.



Schedule A Schedule of Expenditures of Federal Awards Year Ended December 31, 2014

Federal Grantor/Pass-Through Grantor/Program Title	Grant Number	Federal CFDA Number	Federal Expenditures		
U.S. Department of Agriculture					
Passed-Through the MN Department of Education					
Child and Adult Care Food Program	N/A	10.558			
<b>Total CFDA # 10.558</b>			\$ 177,923		
Passed-Through the MN Department of Education					
Summer Food Service Program for Children	N/A	10.559	215,709		
Passed-Through the ND Department of Public Instruction					
Summer Food Service Program for Children <b>Total CFDA # 10.559</b>	N/A	10.559	26,184 <b>241,893</b>		
Passed-Through the MN Department of Human Services					
Food Support Outreach	GRK%85329/GRK%71131	10.580	159,335		
U.S. Department of Transportation					
Passed-Through MN Department of Transportation					
Formula Grants for Other Than Urbanized Areas	05064, 06061, 06062	20.509	464,400		
Mobility Management	05733	20.513	109,689		
U.S. Department of Education					
Passed-Through ND Department of Public Instruction					
Migrant Education	PII016-14	84.011	20,001		
Passed-Through the MN Department of Education					
Migrant Education	2014-00029, 2014-00030	84.011	947,229		
Total CFDA # 84.011	2014-00292, 2014-00293		967,230		
U.S. Department of Health and Human Services					
Passed-Through MN Community Action P/S					
MNSure Consumer Assistance	N/A	93.525	14,137		
Passed-Through MN Housing Finance Agency					
Temporary Assistance for Needy Families	N/A	93.558	176,403		
Passed-Through MN Department of Commerce					
Low-Income Home Energy Assistance	67031, 1563	93.568	1,884,710		
Passed-Through MN Department of Human Services					
Community Services Block Grant	32261, GRK%65018	93.569	29,923		
Passed-Through MN Department of Human Services	2013-00342, 2013-00343				
Child Care and Development Block Grant	2014-00304, 2014-00305	93.575	116,912		
Direct Grant					
Migrant Head Start	90CM979801/90CM979802				
Head Start	05CH830201/05CH830202	93.600	9,536,986		

Schedule A Schedule of Expenditures of Federal Awards Year Ended December 31, 2014

Federal Grantor/Pass-Through Grantor/Program Title	Grant Number	Federal CFDA Number	Federal Expenditures
U.S. Department of Health and Human Services (Continued)			
Passed-Through MN Department of Human Services			
Social Services Block Grant	2013-00396/2014-00363	93.667	440,419
Corporation for National and Community Services			
Direct Grant			
Foster Grandparent Program	14SFNMN002	94.011	281,483
	13SFNMN002		
TOTAL FEDERAL EXPENDITURES			\$ 14,601,443

#### Notes to Schedule of Expenditures of Federal Awards

#### **NOTE 1 - Basis of Presentation**

The accompanying schedule of expenditures of federal awards includes the federal grant activity of Tri-Valley Opportunity Council, Inc. under programs of the federal government for the year ended December 31, 2014. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Because the schedule presents only a selected portion of operations of Tri-Valley Opportunity Council, Inc., it is not intended to and does not present the financial position, changes in net assets or cash flows of Tri-Valley Opportunity Council, Inc.

#### **NOTE 2 - Summary of Significant Accounting Policies**

Expenditures reported on this schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in OMB Circular A-122, *Cost Principles for Non-profit Organizations*, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Pass-through entity identifying numbers are presented where available.

#### NOTE 3 - State of Minnesota eHeat Payments

Included in CFDA #93.568 are client benefits paid by the state of Minnesota of \$1,624,021. These expenditures are not included in the statement of activities.

Schedule B
Schedule of Program Activity
Year Ended December 31, 2014

Unapplied	•					Unapplied						
Grant				0.7	Current	Grant	Program	_	<b>a</b> .	_	<b>.</b>	arn.
Funds 12/31/14	Transfers	Repaid/ Deobligated	Ermonaga	Other Revenue	Grant	Funds 12/31/13	or Award	Program Period	Grantor	Program Name	Grant Number	CFDA Number
12/31/14	Transiers	Deobligated	Expenses	Revenue	Revenue	12/31/13	Amount		Agency F FEDERAL DOMESTIC ASSIST	IDENTIFIED IN THE CATALOG O		
								HIVEL	I I EDEKKE DOWLESTIC RESELS	DENTI ED IN THE CHINEOG O	ent of Agriculture	
\$ 0	0 \$	\$ 0 \$	132,172) \$	0 (\$	132,172 \$	0 \$	132,172 \$	01/01/14-12/31/14	MN Dept. of Education	Child & Adult Care Food Program	v <b>g</b>	10.558
0	0	0	45,751)	0 (	45,751	0	45,751	01/01/14-12/31/14	MN Dept. of Education	Child & Adult Care Food Program		10.558
0	0	0	177,923)	0 (	177,923	0				Subtotal 10.558		
0	0	0	215,709)	0 (	215,709	0	215,709	01/01/14-12/31/14	MN Dept. of Education	Summer Food Service Program		10.559
0	0	0	26,184)	0 (	26,184	0	26,184	01/01/14-12/31/14	ND Dept. of Public Instruction	Summer Food Service Program		10.559
0	0	0	241,893)	0 (	241,893	0				Subtotal 10.559		
0	0	0	130,036)	0 (	0	130,036	154,165	10/01/13-09/30/14	MN Dept. of Human Services	Food Support Outreach	GRK%71131	10.580
124,911	0	0	29,299)	0 (	154,210	0	154,210	10/01/14-09/30/15	MN Dept. of Human Services	Food Support Outreach	GRK%85329	10.580
124,911	0	0	159,335)	0 (	154,210	130,036				Subtotal 10.580		
3,528	0	0	0	0	0	3,528	9,950	07/01/11-12/31/14	MHFA	Foreclosure Mitigation Counseling	ent of Treasury PL110-289-95X1350	
3,528	0	0	0	0	0	3,528	9,950	07/01/11-12/31/14	MHFA	Subtotal 21.000	L110-289-95X1350	21.000
3,326		<u> </u>	U	<u> </u>	<u> </u>	3,326						
0	200.040	( 070) (	1 000 074) /	500.545	1 520 250	0	1 520 250	01/01/14 10/01/14	NOVE OF THE STATE		ent of Transportatio	
108,100	309,049)	( 872) (	1,809,974) (	580,545 ( 0	1,539,350 108,100	0	1,539,350 108,100	01/01/14-12/31/14 07/01/14-12/31/15	MN Dept. of Transportation MN Dept. of Transportation	Transportation* Transportation TRF*	05064 06061	20.509 20.509
11,600	0	0	0	0	11,600	0	11,600	07/01/14-12/31/15	MN Dept. of Transportation	Transportation Marketing*	06062	20.509
119,700	309,049)	( 872) (	1,809,974) (	580,545 (	1,659,050	0	11,000	07/01/14-12/31/13	with Dept. of Transportation	Subtotal 20.509	00002	20.307
0	0	( 24,711)	137,111) (	27,422 (	134,400	0	134,400	01/01/14-12/31/14	MN Dept. of Transportation	Mobility Management	05733	20.513
0	0	( 24,711)	137,111) (	27,422 (	134,400	0	_		• •	Subtotal 20.513		
											ent of Education	IIS Departs
0	0	0	453,485)	0 (	0	453,485	740,000	07/01/13-06/30/14	MN Dept. of Education	Migrant Education-State	2014-00029	84.011
0	0	0	74,233)	0 (	0	74,233	180,000	07/01/13-06/30/14	MN Dept. of Education	Migrant Education-State	2014-00030	84.011
501,141	0	0	308,859)	0 (	810,000	0	810,000	07/01/14-06/30/15	MN Dept. of Education	Migrant Education-State	2014-00293	84.011
69,348	0	0	110,652)	0 (	180,000	0	180,000	07/01/14-06/30/15	MN Dept. of Education	Migrant Education-State	2014-00292	84.011
0	0	0	20,001)	0 (	20,001	0	20,001	05/01/14-12/31/14	ND Dept. of Public Instruction	Migrant Education-State	PII016-14	84.011
570,489	0	0	967,230)	0 (	1,010,001	527,718				Subtotal 84.011		
0 0 0		0 0 0	308,859) 110,652) 20,001)	0 ( 0 ( 0 (	810,000 180,000 20,001	0 0 0	810,000 180,000	07/01/14-06/30/15 07/01/14-06/30/15	MN Dept. of Education MN Dept. of Education	Migrant Education-State Migrant Education-State Migrant Education-State Subtotal 84.011	2014-00293 2014-00292	84.011 84.011 84.011

\*Program has commingled federal and state funding.

See Independent Auditor's Report.

Schedule B
Schedule of Program Activity
Year Ended December 31, 2014

CFDA	Grant	Program	Grantor	Program	Program or Award	Unapplied Grant Funds	Current Grant	Other	E	Repaid/	T	Unapplied Grant Funds 12/31/14
Number U.S. Departs	Number ment of Health and	Name Human Sarvices	Agency	Period	Amount	12/31/13	Revenue	Revenue	Expenses	Deobligated	Transfers	12/31/14
93.525	N/A	MNSure Consumer Assistance	MN Community Action P/S	11/01/13-03/31/14	15,132	14,137	0	0 (	14,137)	0	0	0
75.020	1411	Subtotal 93.525	mi Community redoi: 175	11/01/13 03/31/11	15,152	14,137	0	0 (	14,137)	0	0	0
93.558	N/A	FHPAP	MHFA	07/01/13-06/30/15	370,000	287,990	0	0 (	176,403)	0	0	111,587
		Subtotal 93.558			_	287,990	0	0 (	176,403)	0	0	111,587
93.568	67031	EAP	MN Dept. of Commerce	10/01/13-09/30/14	206,602	156,260	59,689	0 (	191,411) (	24,538)	0	0
93.568	1563	EAP	MN Dept. of Commerce	10/01/14-09/30/15	184,278	0	184,278	0 (	69,278)	0	0	115,000
93.568	N/A	EAP eHeat Payments	MN Dept. of Commerce	01/01/14-12/31/14	N/A	0	1,624,021	0 (	1,624,021)	0	0	0
		Subtotal 93.568			_	156,260	1,867,988	0 (	1,884,710) (	24,538)	0	115,000
93.569	32261	CSBG 13	MN Dept. of Human Svcs.	10/01/12-06/30/14	75,568	19,351	0	0 (	19,351)	0	0	0
93.569	GRK%65018	CSBG 14	MN Dept. of Human Svcs.	10/01/13-09/30/15	55,563	0	55,563	0 (	10,572)	0	0	44,991
		Subtotal 93.569			_	19,351	55,563	0 (	29,923)	0	0	44,991
93.575	2013-00343	MN CCR&R Parent Aware/QRIS	MN Dept. of Human Svcs.	07/01/13-06/30/14	5,236	170	0	0 (	170)	0	0	0
93.575	2014-00305	MN CCR&R Parent Aware/QRIS	MN Dept. of Human Svcs.	07/01/14-06/30/15	5,236	0	5,236	0 (	2,841)	0	0	2,395
93.575	2013-00342	MN R&R	MN Dept. of Human Svcs.	07/01/13-06/30/14	115,564	64,935	0	2,089 (	67,024)	0	0	0
93.575	2014-00304	MN R&R	MN Dept. of Human Svcs.	07/01/14-06/30/15	115,564	0	115,564	0 (	48,966)	0	0	66,598
		Subtotal 93.575			_	65,105	120,800	2,089 (	119,001)	0	0	68,993
93.600	90CM9798/01	Migrant Head Start 13-14	U.S. Dept. of H.H.S.	07/01/13-03/31/14	5,044,177	595,752	0	16,546 (	785,986)	0	173,688	0
93.600 93.600	90CM9798/01 05CH8302/01	Migrant Early Head Start 13-14 Head Start 13-14	U.S. Dept. of H.H.S. U.S. Dept. of H.H.S.	07/01/13-03/31/14	1,123,439	480,953 470,754	0	0 ( 86,807 (	480,953) 557,561)	0	0	0
93.600	05CH8302/01 05CH8302/01	Early Head Start 13-14	U.S. Dept. of H.H.S.	07/01/13-04/30/14 07/01/13-04/30/14	1,150,774 808,798	281,632	0	86,807 (	418,296)	0	136,664	0
93.600	90CM9798/02	Migrant Head Start 14-15	U.S. Dept. of H.H.S.	04/01/14-03/31/15	6,574,228	281,032	6,574,228	2,092,251 (	8,275,238)	0	468,723	859,964
93.600	90CM9798/02	Migrant Early Head Start 14-15	U.S. Dept. of H.H.S.	04/01/14-03/31/15	1,484,529	0	1,484,529	0 (	1,809,934)	0	1,183,928	858,523
93.600	05CH8302/02	Head Start 14-15	U.S. Dept. of H.H.S.	05/01/14-04/30/15	1,507,359	0	1,507,359	420,635 (	1,082,987)	0	0	845,007
93.600	05CH8302/02	Early Head Start 14-15	U.S. Dept. of H.H.S.	05/01/14-04/30/15	978,563	0	978,563	0 (	945,068)	0	239,795	273,290
		Subtotal 93.600	•		_	1,829,091	10,544,679	2,616,239 (	14,356,023)	0	2,202,798	2,836,784
93.667	2013-00396	Migrant Child Care	MN Dept. of Human Svcs.	07/01/13-06/30/14	429,969	186,818	0	0 (	186,818)	0	0	0
93.667	2014-00363	Migrant Child Care	MN Dept. of Human Svcs.	07/01/14-06/30/15	438,823	0	438,823	0 (	253,601)	0	0	185,222
		Subtotal 93.667			_	186,818	438,823	0 (	440,419)	0	0	185,222

See Independent Auditor's Report.

Schedule B
Schedule of Program Activity
Year Ended December 31, 2014

		·			_	Unapplied	_					Unapplied
CED 4	<b>G</b> .		G . 1	ъ.	Program	Grant	Current	0.4		D 11/		Grant
CFDA		Program	Grantor	Program	or Award	Funds 12/31/13	Grant	Other		Repaid/	m é	Funds
Number	Number tion for National and Co	Name	Agency	Period	Amount	12/31/13	Revenue	Revenue	Expenses	Deobligated	Transfers	12/31/14
94.011	13SFNMN002	Foster Grandparent	Corporation for National									
	1351111111002	·	and Community Services	07/01/13-06/30/14	256,811	145,950	0	32,528 (	178,478)	0	0	0
94.011	14SFNMN002	Foster Grandparent	Corporation for National			_				_		
		Subtotal 94.011	and Community Services	07/01/14-06/30/15	256,811	0 145,950	256,811 256,811	3,263 ( 35,791 (	138,796) 317,274)	0	0	121,278 121,278
		Total Federal Programs			_	3,365,984	16,662,141	3,262,086 (	20,831,356) (	50,121)	1,893,749	4,302,483
		Ü			_	3,303,704	10,002,141	3,202,000 (	20,031,330) (	30,121)	1,093,749	4,302,463
	STATE AND LOCAL											
N/A		FGP United Way	United Way	07/01/01-12/31/14	16,972	10,050	3,500	0 (	11,000)	0	0	2,550
N/A		CC&R United Way	United Way	01/01/03-12/31/14	16,646	3,734	0	245 (	3,979)	0	0	0
N/A	GRK%64259	Transitional Housing	MN Dept. of Human Services	07/01/13-06/30/15	12,500	7,290	12,500	0 (	9,692)	0	0	10,098
N/A	GRK%65018	MCAG	MN Dept. of Human Services	07/01/13-06/30/15	33,065	32,764	0	0 (	22,515)	0	0	10,249
N/A	140122	NW6 Bridges	MN Dept. of Human Services	01/01/14-12/31/15	13,426	0	13,426	0 (	3,121) (	10,649)	344	0
N/A	SCP-SFY 2015	Senior Companion - Clay Cty.	MN Dept. of Human Services	07/01/14-06/30/15	10,596	0	10,596	1,020 (	5,472)	0	0	6,144
N/A	SCP-SFY 2014	Senior Companion - Clay Cty.	MN Dept. of Human Services	07/01/13-06/30/14	10,031	5,528	0	1,114 (	6,642)	0	0	0
N/A	FGP-SFY 2014	MN Foster Grandparent	MN Board on Aging	07/01/13-06/30/14	108,611	68,006	50	12,073 (	80,129)	0	0	0
N/A	FGP-SFY 2015	MN Foster Grandparent	MN Board on Aging	07/01/14-06/30/15	114,781	0	114,781	6,600 (	67,295)	0	0	54,086
N/A	2013-00314	MN Migrant HS	MN Dept. of Education	07/01/13-06/30/14	912,240	470,999	0	0 (	470,999)	0	0	0
N/A	2014-00253	MN Migrant HS	MN Dept. of Education	07/01/14-06/30/15	1,558,587	0	1,558,587	0 (	1,069,499)	0	0	489,088
N/A	2013-00313	MN Head Start	MN Dept. of Education	07/01/13-06/30/14	312,163	221,103	0	0 (	221,103)	0	0	0
N/A	2014-00254	MN Head Start	MN Dept. of Education	07/01/14-06/30/15	274,966	0	274,966	0 (	155,355)	0	0	119,611
N/A	MRA16448	Bridges Rent Assistance	MHFA	07/01/13-06/30/15	26,000	23,186	0	0 (	8,657)	0	0	14,529
N/A	MRA16449	Bridges Rent Assistance	MHFA	07/01/13-06/30/15	50,000	34,277	0	0 (	22,214)	0	0	12,063
N/A		Supportive Services	Mahube Community Council	07/01/13-06/30/15	212,300	175,106	0	0 (	94,593)	0	0	80,513
N/A		Bremer 211	Bremer Foundation	03/01/08-12/31/14	110,000	31,958	0	0	0	0	0	31,958
N/A		NW BCBS Access	Mahube Community Council	07/01/13-06/30/14	18,000	13,859	0	0 (	13,859)	0	0	0
N/A		NW BCBS Access	Mahube Community Council	04/01/14-03/31/15	21,600	0	21,600	0 (	11,478)	0	0	10,122
N/A		Polk Cty. Collaborative-CCR&R	Polk County Collaborative	06/01/12-12/31/14	23,842	16,332	0	0 (	13,767)	0	0	2,565
N/A	05107	Transportation	MN Dept. of Transportation	01/01/14-12/31/14	168,000	0	168,000	43,084 (	211,084)	0	0	0
N/A	06885	Transportation	MN Dept. of Transportation	03/01/14-12/31/14	35,700	0	35,700	2,833 (	18,884) (	19,649)	0	0
N/A	06233	Transportation	MN Dept. of Transportation	07/01/14-12/31/15	34,900	0	34,900	0 (	34,900)	0	0	0
N/A	2013-00437	Early Learning Scholarships	MN Dept. of Education	09/25/13-06/30/15	959,762	419,052	535,587	0 (	443,338)	0	0	511,301
N/A	2013-00448	RTT-EC Software System	MN Dept. of Education	12/23/13-11/30/15	142,318	142,318	0	0 (	77,322)	0	0	64,996
		Subtotal Other State and Local Pro	•			1,675,562	2,784,193	66,969 (	3,076,897) (	30,298)	344	1,419,873
		TOTALS			\$	5,041,546 \$	19,446,334 \$	3,329,055 (\$	23,908,253) (\$		1,894,093 \$	5,722,356
					=							

See Independent Auditor's Report.



# Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters

Board of Directors Tri-Valley Opportunity Council, Inc. Crookston, Minnesota

We have audited, in accordance with the auditing standards generally accepted in the United States and the standards applicable to the financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of Tri-Valley Opportunity Council, Inc. (a nonprofit organization), which comprise the statement of financial position as of December 31, 2014, and the related statement of activities and cash flows for the year ended December 31, 2014, and the related notes to the financial statements and have issued our report thereon dated April 15, 2015.

### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered Tri-Valley Opportunity Council, Inc.'s internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Tri-Valley Opportunity Council, Inc.'s internal control. Accordingly, we do not express an opinion on the effectiveness of Tri-Valley Opportunity Council, Inc.'s internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit the attention of those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit, we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Tri-Valley Opportunity Council, Inc.'s financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

# **Purpose of this Report**

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The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the organization's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the organization's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

April 15, 2015

Madison, Wisconsin



# Independent Auditor's Report on Compliance for Each Major Federal Program and on Internal Control Over Compliance

Board of Directors Tri-Valley Opportunity Council, Inc. Crookston, Minnesota

### Report on Compliance for Each Major Federal Program

We have audited Tri-Valley Opportunity Council, Inc.'s (a nonprofit organization) compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of Tri-Valley Opportunity Council, Inc.'s major federal programs for the year ended December 31, 2014. Tri-Valley Opportunity Council, Inc.'s major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

### Management's Responsibility

Management of Tri-Valley Opportunity Council, Inc. is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

### **Auditor's Responsibility**

Our responsibility is to express an opinion on compliance for each of Tri-Valley Opportunity Council, Inc.'s major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organization*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Tri-Valley Opportunity Council, Inc.'s compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination on Tri-Valley Opportunity Council, Inc.'s compliance.

### **Basis for Qualified Opinion on Compliance for Head Start**

As described in item 2014-001 in the accompanying schedule of findings and questioned costs, Tri-Valley Opportunity Council, Inc. did not comply with the requirement regarding enrollment level that is applicable to its Migrant Head Start program. Compliance with such requirement is necessary, in our opinion, for Tri-Valley Opportunity Council, Inc. to comply with the requirements applicable to that program.

### **Qualified Opinion on Compliance for Head Start**

In our opinion, except for the noncompliance described in the Basis for Qualified Opinion paragraph, Tri-Valley Opportunity Council, Inc. complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its Head Start program for the year ended December 31, 2014.

### **Unmodified Opinion on Each of the Other Major Federal Programs**

In our opinion, Tri-Valley Opportunity Council, Inc. complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its other major federal programs identified in the accompanying schedule of findings and question costs for the year ended December 31, 2014.

### **Report on Internal Control Over Compliance**

Management of Tri-Valley Opportunity Council, Inc. is responsible for establishing and maintaining effective internal control over compliance with types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Tri-Valley Opportunity Council, Inc.'s internal control over compliance with types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Tri-Valley Opportunity Council, Inc.'s internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit the attention of those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

Wiptli

April 15, 2015 Madison, Wisconsin

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Schedule of Findings and Questioned Costs

## A. Summary of Auditor's Results

- 1. The auditor's report expresses an unmodified opinion on the financial statements of Tri-Valley Opportunity Council, Inc.
- 2. No significant deficiencies relating to the audit of the financial statements is reported in the Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters.
- 3. No instances of noncompliance material to the financial statements of Tri-Valley Opportunity Council, Inc. were disclosed during the audit.
- 4. No significant deficiencies were disclosed during the audit of the major federal programs as reported in the Independent Auditor's Report on Compliance for Each Major Federal Program and on Internal Control Over Compliance.
- 5. The auditor's report on compliance for the major federal award programs for Tri-Valley Opportunity Council, Inc. expresses an unmodified opinion CFDA #20.509 and CFDA #93.667 and a qualified opinion on CFDA #93.600 as a result of the finding.
- 6. There was one audit findings relative to the major federal award programs.
- 7. The programs tested as major programs were the U.S. Department of Transportation Grant, CFDA #20.509 and the U.S. Department of Health and Human Services Head Start Grant, CFDA #93.600, and Social Services Block Grant, CFDA #93.667.
- 8. The threshold for distinguishing Types A and B programs was \$438,043.
- 9. Tri-Valley Opportunity Council, Inc. was determined to be a low-risk auditee.

### B. Findings – Financial Statements Audit – None

### C. Findings and Questioned Costs – Major Federal Award Programs Audit

DEPARTMENT OF HEALTH AND HUMAN SERVICES (DHHS) HEAD START ENROLLMENT (2014-001) AWARD 90CM9798/01 FOR THE GRANT PERIOD JULY 1, 2013 TO MARCH 31, 2014 (CFDA # 93.600)

**Questioned Costs: None** 

### **Condition**

It was noted that Tri-Valley Opportunity Council, Inc. did not meet its federal Head Start funded enrollment. Federal Regulation 45 CFR 1305.7(b) requires that ... A Head Start grantee must maintain its funded enrollment.

Schedule of Findings and Questioned Costs

# C. Findings and Questioned Costs – Major Federal Award Programs Audit

DEPARTMENT OF HEALTH AND HUMAN SERVICES (DHHS) HEAD START ENROLLMENT (2014-001) AWARD 90CM9798/01 FOR THE GRANT PERIOD JULY 1, 2013 TO MARCH 31, 2014 (CFDA # 93.600) (Continued)

The following table summarizes the actual and funded enrollment levels of Tri-Valley Opportunity Council, Inc. for the grant period:

Total funded enrollment	880
Actual Federal Migrant Head Start enrollment	752
•	
Under-enrolled	( 128)

#### Criteria

Procedures should be in place that provides reasonable assurance that Tri-Valley Opportunity Council, Inc. complies with Department of Health and Human Services (DHHS) regulations regarding funded enrollment.

#### **Effect**

Because of the failure to maintain funded enrollment, Tri-Valley Opportunity Council, Inc. is not in compliance with DHHS regulations.

#### Recommendation

We recommend that Tri-Valley Opportunity Council, Inc. continue to implement procedures to ensure that full enrollment is achieved and maintained. The Agency should work closely with their regional Head Start office when enrollment levels may not be achieved.

### **Management Response**

Tri-Valley Opportunity Council Inc.'s Migrant & Seasonal Head Start Federal funded enrollment is 738, Early Head Start Federal funded enrollment is 92 with a total Federal enrollment of 830. During the 2014 program year, Tri-Valley Opportunity's Migrant & Seasonal Head Start did not meet federal funded enrollment. Total federal cumulative enrollment was 752.

Reasons for declining numbers include:

- Weather related disasters in Minnesota Counties which delayed or limited work available for families.
- The increasing access to factory positions within the area reducing the number of families who qualify as low-income.
- We are seeing more families that are over income and do not meet the HS income eligible guidelines.
- In areas where sugar beets are the main crop we have seen decrease in work available for families due to continued increase use of Round-Up Ready seeds.

Schedule of Findings and Questioned Costs

# C. Findings and Questioned Costs – Major Federal Award Programs Audit (Continued)

### Management Response (Continued)

- We have experienced lower number of migrant families coming to MN due to oil work in North Dakota and Texas.
- We identified small pockets of families in areas where we do not have a facility and transportation routes exceeded the maximum limit of 1 hour travel one way.

TVOC has worked with staff from Region XII Training & Technical Assistance to create an Under Enrollment Action Plan. The Action Plan has been submitted and approved by the Regional Office along with an Enrollment Memo to the Program Specialist. In addition, the Administration for Child and Families conducted a Fiscal/ERSEA review and determined that TVOC had no areas of noncompliance and no corrective action was required. A concern was noted that the grantee is under-enrolled.

# D. Findings and Questioned Costs - Prior Year

None